

**Cabinet**

**1 July 2014**

**Report of the Cabinet Member for Finance and Performance**

**Capital Programme Outturn 2013/14 And Revisions To The 2014/15 – 2018/19 Programme**

**Report Summary**

1. The purpose of this report is to set out the capital programme outturn position including any under or over spends, overall funding of the programme and an update as to the impact on future years of the programme.
2. The report shows an outturn of £44.616m compared to an approved budget of £60.908m, an overall variation of £16.292m.
3. The net variation of -£16.292m is made up as follows:
  - Requests to re-profile budgets of a net -£17.348m of schemes from 2013/14 to future years
  - Adjustments to schemes increasing expenditure by a net £1.056m
4. The level of re profiling reflects the scale of the Capital Programme, and in particular that it contains a number of major and complex projects. Much of the re-profiled expenditure has been progressed significantly during 2014/15, for example the park and ride scheme. The overall capital Programme continues to operate within budget, due to careful management of expenditure against the budget.

**Consultation**

5. The capital programme was developed under the Capital Resource Allocation Model (CRAM) framework and agreed by Council on 28 February 2013. Whilst the capital programme as a whole is not consulted on, the individual scheme proposals and associated

capital receipt sales do follow a consultation process with local Councillors and residents in the locality of the individual schemes.

### **Summary of the 2013/14 Capital Programme Outturn**

6. The 2013/14 capital outturn of £44.616m represents an overall variation against the Monitor 3 budget of -£16.292m. The variation is comprised of two components.
7. The first component is re-profiling of budget that is currently approved in the capital programme but requires moving to or from future years in line with a changing timetable of delivery for individual schemes. The second component is genuine under/over spends against the latest approved budget.
8. The net £1.056m of adjustments in expenditure are funded in the main from external sources of finance:
  - £457k of Developers contributions (£433k Section 106 funds and £24k other contributions)
  - £376k of Major Repairs Allowance
  - £223k of Departmental borrowing (costs being met from existing revenue budgets) including £113k into the main capital programme in relation to the Cabinet and Council approval during 13/14 for work at Osbaldwick Travellers site and £140k in relation to Fleet Vehicles.
9. There are requests for budgets to be carried forward (re-profiled) in to future years of a net £17.348m with further details provided in the following departmental analysis paragraphs. Table 1 below shows the total variances for individual departments along with requests for re-profiling.

Directorate	Dep't	Approved Budget	Revisions to Approved Budget (re-profile)	Revised Budget	13/14 Outturn	Variance (under) / overspends - funding
		£m	£m	£m	£m	£m
		(1)	(2)	(3)	(4)	(5)
				(1) + (2)		(4) - (3)
CSES	Children Services, Education and Skills	<b>6.325</b>	(1.530)	4.795	<b>5.279</b>	0.484
H&WB	Adult Social Serv & Public Health	<b>0.973</b>	(0.226)	0.747	<b>0.748</b>	0.001
CES	Strategic Planning & Transport	<b>20.518</b>	(2.533)	17.985	<b>17.942</b>	(0.043)
CES	Community Stadium	<b>1.660</b>	(1.242)	0.418	<b>0.418</b>	0.000
OCE	Economic Development	<b>0.058</b>	(0.058)	0.000	<b>0.000</b>	0.000
CANS	Housing & Comm Safety	<b>11.472</b>	(1.012)	10.370	<b>10.917</b>	0.457
CANS	Comm, Culture & Public Realm	<b>1.372</b>	(0.225)	1.147	<b>1.164</b>	0.017
CES	Highways & Waste	<b>4.754</b>	(1.053)	3.701	<b>3.841</b>	0.140
CBSS	Asset Mgt	<b>1.857</b>	(0.620)	1.237	<b>1.237</b>	0.000
CBSS	West Offices -Admin Accom	<b>2.580</b>	(0.533)	2.047	<b>2.047</b>	0.000
CBSS	IT Dvpt Plan	<b>0.750</b>	(0.424)	0.326	<b>0.326</b>	0.000
CBSS	Contingency	<b>0.313</b>	(0.258)	0.055	<b>0.055</b>	0.000
CBSS	Economic Infrastructure Fund*	<b>8.276</b>	(7.634)*	0.642	<b>0.642*</b>	0.000
	<b>Total</b>	<b>60.908</b>	(17.348)	43.560	<b>44.616</b>	1.056

## Table 1 – Summary of capital outturn by department

\*note that the EIF spend of £642k referenced in this table is the prudential borrowing funded capital element only. Within the £7.634m, £1.701m relates to revenue expenditure and this has been transferred to the revenue budget in year. The remaining revenue and capital elements totalling £5.933m will be re-profiled to the future years capital programme. See para 46 – 49

10. The variations of £1.056m as set out in table 1 are funded by corresponding changes in the use of S106 funds, the Major Repairs Grant and Departmental borrowing as set out in paragraph 7. The following paragraphs set out the main variances and the requirements for re-profiling. All the explanations are based on movement against the approved monitor 3 position.

### **CSES – Children Services, Education and Skills (Budget £6.325m, Outturn £5.279m)**

11. In year spend of £5.279m has resulted in the following key schemes being delivered:
  - DfE Maintenance £1.934m – delivering the following major schemes
  - Copmanthorpe Primary - rewire (phase 2)
  - Badger Hill Primary - roof repairs
  - Millthorpe Secondary - replacement of windows
  - Osbaldwick Primary – refurbishment of outbuilding
  - Poppleton Road Primary – refurbishment of front elevation
  - Stockton on the Forest Primary – replacement of windows and roof repair
  - Tang Hall Primary – repair of windows and canopy
  - Basic Need £714k – delivering additional school places at Archbishop Holgate’s Secondary, Carr Infant, Carr Junior and Copmanthorpe Primary
  - Knavesmire Expansion £1.592m – towards 210 additional primary places in five new classrooms, a new hall and enhancements to kitchen and dining facilities
12. £1.378m of DfE Maintenance programme requires re-profiling to future years and relates to contingency held for emergency works over the winter which was not required due to the mild winter, plus outstanding payments and retentions on completed schemes. The re-profiling is higher by c£200k due to the identification of Section 106

income that was able to be used to fund a small number of the schemes.

13. £152k of Basic Need requires transferring to the Knavesmire Expansion scheme as a result of additional work was required due to additional cost for heating repairs, windows and roof repairs. The remaining variance requiring re-profiling is partly due to the scheme at Osbaldwick where despite completion contract payments in 13/14 have not been as high as anticipated and the outstanding retention will be payable in 14/15. In addition provision was made for some fees expected to be charged on schemes in development during 13/14 but these have not been charges and the remaining unallocated budget in 13/14 needs re-profiling to 14/15.
14. All other variations are below £100k and shown in the accompanying annex.

**H&WB – Adult Social Services and Public Health (Budget £0.973m, Outturn £0.743m)**

15. In year spend of £743k has resulted in the following key schemes being delivered:
  - Disabled Support Grant £151k - This scheme particularly helps parents with disabled children to continue to live in their homes or help them to find homes which are more cost effective and practical to adapt. Seven families with disabled children and a further two families were supported to do this in 2013/14. The funding also funds other adaptations such as small ramps which we have to by law provide free of charge - more than 100 residents were assisted this year.
  - Telecare Equipment £211k - The scheme has funded a programme of replacing equipment that was reaching the end of its lifespan. Each customer now has a lifeline, pendant, smoke detector and carbon monoxide detector. £70k was used to fund the infrastructural changes needed to move the warden call service into the new social enterprise, Be Independent
16. The EPH review requires a re-profile of £173k to 14/15. This is as a result of further financial analysis and diligence as part of the dialogue with providers.

17. All other variations are below £100k and shown in the accompanying annex.

**CANS – Communities, Culture and Public Realm (Budget £1.378m, Outturn £1.164m)**

18. In year spend of £1.164m has resulted in the following key schemes being delivered:
- York Explore Phase 2 £412k - delivering a world class archive facility for the city's important collections to open in November
  - Parks and Open Spaces £264k - provide 2 9v9 (junior) pitches, the only ones in the city and 1 full sized pitch at the Knavesmire. Investment in the Heslington Outgang project seeing improvements to the pitch, club house, storage and major equipment.
  - City Art Gallery Refurbishment and Extension £250k - the second instalment of a £500k CYC contribution to an £8 m which will give the city an Art Gallery appropriate to its status as a leading European visitor destination – opening in 2015
19. A number of minor amendments are proposed as part of this outturn report with the only significant scheme being York Explore Phase 2 that requires re-profiling of £198k from 13/14 to 14/15. The claims by the main contractor have been re-profiled to reflect a revised start date agreed with the HLF to accommodate their procurement requirements. The project remains on course to complete in November 2014.
20. All other variations are below £100k and shown in the accompanying annex.

**CES – Highways and Waste (Budget £4.754m, Outturn £3.841m)**

21. In year spend of £3.841m has resulted in the following key schemes being delivered:
- Highways Resurfacing and Reconstruction £2.404m – delivering 25 carriageway and 30 footway schemes equating to 86,835m<sup>2</sup> (c 12 linear kms) and 14,021m<sup>2</sup> (c 7.2 linear kms) of treatment respectively
  - Fleet Vehicles £1.202m – The expenditure was across a variety of fleet vehicles including the acquisition of vehicles needed to support the bringing in house of the street lighting service, 5 mini

tractors and snow ploughs requested by our highways department to provide snow clearance to footpaths and smaller areas in the event of severe weather, 6 new refuse vehicles purchased to replace out of lease vehicles (a more economical means of financing is currently outright purchase vs leasing). Five of the vehicles were direct, like for like, replacements for previous vehicles carrying out work in the city centre.

22. £127k of Special Bridge Maintenance budget is requested to be re-profiled to 14/15. The delivery of this programme of works has been delayed because the appointment to the vacant Bridge Engineer post did not take place until part way through the financial year. Works on Piccadilly and Severus bridge are now planned to take place in 2014/15.
23. £566k of the Highway Resurfacing & Reconstruction (Structural Maintenance) scheme is requested to be re-profiled to 2014/15. The re-profiling is in relation to 2 reasons
  - A request to re-profile £337k due to savings arising from a successful procurement exercise to tender for sub contractors to carry out works. It was not possible to undertake further schemes in year and so the funding is requested to be reprofiled into 2014/15
  - £225k of re-profiling on carriageway repairs to allow works to take place in better weather conditions
24. £160k of Carbon Reduction in street lighting is requested to be re-profiled to 14/15. The delay was due to a short delay in the procurement and tender exercise, which was required due to the value of the contract.
25. £200k of Tour de France Improvements require re-profiling as works were re-scheduled for early 14/15 since precise locations were not finalised until the end of 13/14. As at the end of May the full value of these works are committed and will spend in June 2014.
26. In relation to Fleet Vehicles it is requested that an additional £140k of budget is approved to allow the outright purchase of vehicles as this financing route offers better value than leasing in this instance due to asset lives. All costs are met from existing budgets
27. All other variations are below £100k and shown in the accompanying annex.

## **CANS - Housing & Community Safety (Budget £11.472m, Outturn £10.917m)**

28. In year spend of £10.917m has resulted in the following key schemes being delivered:
- Modernisation of Local Authority Homes £1.880m –carrying out Tenant’s Choice works to 218 properties including new kitchens, bathrooms, rewiring and in addition we carried out rewires at 33 properties
  - Major Repairs schemes £4.780m – delivering a combination of projects involved in this scheme; 48 empty properties had new kitchens, bathrooms and rewires; 1022 properties had the benefit of the external painting programme; 410 properties had new heating systems with high efficiency boilers; 60 properties had new roofs; 7 new loft conversions; 67 properties had the sound insulation installed and we fitted 78 new high specification security doors.
  - Building Insulation Programme £1.331m – resulting in 700 properties having replacement uPVC double glazed windows.
  - Disabled Facilities Grant £946k – The funding helped over 160 residents in private sector accommodation have a range of adaptations installed. The works ranged from more simple adaptations, e.g. a stair lift and a level access shower to help someone with mobility problems to remain at home through to more significant work such as an a bedroom extension for a disabled child with complex needs. All customers are surveyed as part of our quality controls with 100% stating that the adaptations were suitable for their needs enabling them to remain in their home and improving their quality of life.
29. The Modernisation of Local Authority Homes has spent an additional £165k funded by the Major Repairs Allowance on schemes to eradicate damp in council dwellings.
30. An additional £319k has been spent as part of the Major Repairs Allowance programme of works, this includes additional backfill work being completed on tenants choice and an increased cost in reroofing works.
31. £784k of the Local Authority Homes programme of works requires re-profiling to 14/15, this is primarily in relation to the timings of the work starting at Beckfield Lane.

32. £148k of Air Quality Monitoring requires re-profiling to due to a delay in the marketing strategy for the low emissions strategy and delays in the emissions impact assessment of the itravel York campaign due to staff availability at the Institute of Transport Studies, University of Leeds.
33. The final amendment of significance is the inclusion into the main capital programme monitoring process of Osbaldwick Travellers Site (as approved by Council on 5<sup>th</sup> November and Full Council in December 13) the expenditure of £113k funded by self financing prudential borrowing. The overall commitment over the 2 year period was for £340k (£113k 13/14 & £227k 14/15) of CYC funding that would allow the Council to match fund the HCA external funding to contribute towards the shortfall in pitches across the city; reduce overcrowding on existing pitches and sites across the city further strengthening the Councils partnership with the travelling community.
34. All other variations are below £100k and shown in the accompanying annex.

**CES – Strategic Planning and Transport (Budget £20.518m, Outturn £17.942m)**

35. In year spend of £17.942m has resulted in the following key schemes being delivered:
  - Better Bus Area Fund £1.216m – delivering new real-time passenger information displays at over 30 bus stops; upgrades to bus stops at York Station and Piccadilly Interchange; improvements to bus stops and shelters on Stonebow; and a programme of improvements to bus stops and shelters on high frequency routes across the city.
  - Local Transport Plan £1.914m – delivering ongoing improvements to the Traffic Management system; installation of charging posts for electric vehicles in car parks and Park & Ride sites; completion of the Fishergate Pedestrian Route improvements; delivery of the West York 20mph limit scheme; and several smaller schemes to improve safety across the city and on routes to schools.
  - Access York Programme £14.364m – delivering two new Park & Ride sites at Askham Bar and Poppleton Bar and improvements to the A59 Roundabout, including the construction of a new pedestrian/ cycle subway.

36. The Better Bus Fund scheme requires £413k to be re-profiled to 14/15 from 13/14, which is made up of £314k DfT grant funding, and £99k Clean Bus Technology grant funding. The Clean Bus Technology funding was received late in 2013/14, so work to convert two buses to electric buses did not start until April 2014.
37. The in year underspend against the Better Bus grant funding was due to delays to the following three major schemes:
- Clarence Street bus priority scheme: proposed scheme needs to be reviewed in light of the removal of the Lendal Bridge restrictions
  - Theatre Royal Interchange scheme: Linked to the Reinvigorate York improvements on St Leonard's Place and Exhibition Square, which were not progressed in 13/14.
  - Replacement of main bus shelter on Rougier Street: cannot be progressed until the developer has completed refurbishment works at Roman House
38. The Local Transport Plan schemes require funds of £895k to be re-profiled into 14/15, which is made up of LTP (CRAM Top-up) funding (£313k), Local Sustainable Transport Fund grant funding (£464k), and A19 Pinchpoint grant funding (£118k)
39. The in year underspend against the LTP funding was due to the following schemes:
- Variable Message Sign upgrade scheme: Progress on the scheme was delayed to staff resource issues in the Transport team. These have been resolved, and the first batch of signs was issued to the manufacturer for refurbishment works in early 2014.
  - Electric Vehicle Rapid Charging Points: Due to slower progress of the Access York scheme, the purchase of the charging posts for the new Park & Ride sites was delayed until 14/15, so the LTP match-funding was not required in 13/14.
  - 20mph Programme: Delays to the progress of the West York scheme, due to the longer length of time for consultation, meant the North York scheme could not be implemented in 13/14.
40. The underspend against the LSTF grant funding was due to delays to the following schemes:
- Off-Bus Ticket Machines: Requires First Bus smart ticketing scheme to be in place, which was delayed in 13/14.

- Haxby-Clifton Moor cycle route: Progress delayed as design of new pedestrian/ cycle bridge had to be revised due to high costs.
- Jockey Lane Cycle Route: Alternative scheme to be developed due to objections from landowners for proposed route on private land.
- Clifton Moor Cycle Route: Only first phase of scheme progressed (on Stirling Road) due to objections from landowners for link path on private land

41. The Access York scheme requires funds of £808k to be re-profiled to 14/15 due to ground conditions at Askham Bar (a former landfill site), and a high water table at Poppleton Bar, both of which required additional works to address. The utility diversions needed at Poppleton Bar were not progressed as quickly as planned by the utility companies, which has delayed progress on the scheme.
42. The Flood Defences scheme requires £317k to be re-profiled due to the complexity of the scheme. An initial study has been completed to date.
43. All other variations are below £100k and shown in the accompanying annex.

**CES – Community Stadium (Budget £1.660m, Outturn £0.418m)**

44. The Community Stadium capital scheme has an outturn position of £418k against a budget of £1.660. It is requested that £1.242m of funding been re-profiled into 14/15.

**CBSS – West Offices Administrative Accommodation (Budget £2.580m, Outturn £2.047m)**

45. £533k of funds are required to be re-profiled to 14/15. The £533k balance pertains to the remaining payment to be made to York Investors LLP. All such amounts will be paid in 14/15 upon completion of outstanding snagging.

**CBSS – Asset Management (Budget £1.857m, Outturn £1.237m)**

46. In year spend of £1.237m has resulted in the following key schemes being delivered:

- Riverbank repairs £460k – resulting in the stabilisation of Clifton to Scarborough Bridge, New walk and repairs to the Blue Bridge Slipway
- Eco depot/Office for the Future £462k – delivering the new gatehouse/reception and the refurbishment of the Amenities Block at Hazel Court. In addition, there was the refurbishment of the Eco-Office in line with West Office accommodation

47. £108k of Fire Safety Regulations – Adaptations budget requires re-profiling to 14/15 as the majority of this budget was used primarily to deliver works to the EPH's. Following the review of the provision elderly care and the ensuing closure of various EPH's this budget is not required for it's original purpose and therefore requested to be carried forward for other Fire Safety works.
48. £146k of the 13/14 Photovoltaic Energy Programme budget is requested to be carried forward to 14/15 and be made available for other energy efficiency projects.
49. All other variations are below £100k and shown in the accompanying annex.

**CBSS – IT Development Plan (Budget £0.750m, Outturn £0.326m)**

50. £326k of funding requires re-profiling to 14/15 in relation to the IT Development plan. This is due to a combination of delays to contracts being agreed, project criteria being identified or ongoing research to identify appropriate solutions continuing. This work moves into the 2014/15 ICT capital programme.

**Capital Contingency (Budget £0.313m, Outturn £0.055m)**

51. Although not shown in the outturn position (as the budget once approved is added into the specific scheme within the capital programme) capital contingency has been used on the following schemes in 13/14:
- £15k – Crematorium (approved capital monitor 2)
  - £20k - Social Care Hub Accessibility (approved Cabinet 3 December 2013)
  - £66k - York Explore Roof Replacement (approved capital monitor 3)
  - £200k – Tour de France Highways Improvements (approved 1st October 2013)

- £62k – Freehold Acquisition of Stonebow House (approved 7th January 2014)

52. The £258k of remaining budget will be re-profiled to future years to address other contingency requirements.

### **Funding the 2013/14 Capital Programme**

53. The 2013/14 Capital Programme of £44.618m has been funded from £32.846m external funding and £11.770m of internal funding. The internal funding includes resources such as revenue contributions, Supported Capital Expenditure, capital receipts and reserves.
54. The overall funding position continues to be closely monitored to ensure the overall Capital Programme remains affordable and is sustainable over the 5 year approved duration.

### **Economic Infrastructure Fund Update**

55. The Economic Infrastructure Fund (EIF) has an overall value £28.5m covering a 5 year period and is funded via a combination of the New Homes Bonus grant (revenue) and prudential borrowing (capital).
56. The EIF has schemes committed to a value of £27.943m. The total expenditure incurred in 13/14 was £2.343m of which £642k was capital and £1.701m of revenue was allocated
57. Key schemes progressing include:
- Re-invigorate York £596k - included the cost of the works at King's Square improving the Public Realm as well as the cost of Project Management and design of schemes at Exhibition Square and Fossgate
  - Newgate Market £114k – covering the move for the interim period to Parliament street in its final stages of planning and the tendering process for the stall refurbishment under way,
  - Tour de France £500k - contribution covered the cost to the council of hosting the event as agreed by Cabinet 12<sup>th</sup> February 2013
  - Infrastructure Investment Plan £227k – expenditure on the teams and projects that are delivering the City's growth agenda funded from £1,000k initial budget agreed by Cabinet 16th July 2013
  - Living Wage £338k.
58. Schemes that require re-profiling to future years include:

- Access York Phase 1 £3.050m
- Better Bus Fund £1.052m
- Reinvigorate York £1.112m

59. The remaining capital and NHB funding will be carried forward to 2014/15 and spent in line with the revised EIF programme as outlined in Annex B.

### Update on the 2014/15 – 2018/19 Capital Programme

60. As a result of this report amendments have been made to future year's capital programmes as a result of both re-profiling schemes from 2013/14 and requests for the use of new funding. Table 2 sets out the movements in the 2014/15 capital programme.

	Funding inc/(dec)	Expenditure inc/(dec)
	£m	£m
14/15 Budget per 14/15 Budget Report		<b>64.114</b>
Changes to 13/14 Mon 3 position:		
1) <u>Outturn Variations</u> that increase the 14/15 programme		<b>1.769</b>
<u>Funded by:</u>		
External funding (S106 and other Contributions)	0.873	
Internally funded (self financing borrowing for Public Conveniences (£663k) and Travellers Sites (£233k))	0.896	
2) <u>Re-profiling of budget from 13/14</u> increasing the 14/15 programme (per table 1)		<b>17.403</b>
<u>Funded by:</u>		
External funding (grants carried forward from 13/14 to 14/15)	6.457	
Internally funded (13/14 CYC funding carried forward to 14/15)	10.946	
Revised 14/15 Budget per 13/14 Outturn		<b>83.286</b>

## Table 2 – Amendments to 14/15 Capital Programme

61. Further detail of the amendments contained within table 2 is set out in the following paragraphs.
62. Set out in the following paragraphs are proposals for a number of amendments to 14/15 schemes in relation to the Children, Education and Skills capital programme for Fulford School, St Barnabas, and Carr Junior expansions. A further detailed report will be brought to Cabinet shortly that will seek approval for the use of the funding as set out below.
63. Capital Monitor 2 of 2013/14, contained reference to a proposed new scheme which was in development, to expand Fulford School. At this point, the total anticipated cost was reported as being approximately £3.6m. The development phase of the scheme is now complete and due to the expanded scheme now planned has resulted in a substantial increase in the original cost estimate.
64. The main focus of the scheme is to provide an increase in the capacity of the school to meet rising demand in the Fulford area, particularly for families from the Germany Beck development. The scheme will increase capacity by 160 pupils. In addition to the expansion of the school, the project now also includes a sports hall, expanded kitchen and dining facilities, and substantial upgrades to the services into the site, to accommodate the increased demands on these services. The main work and expenditure on the scheme is expected to be in 2015/16, with completion scheduled to be in 2016/17.
65. The proposed cost of the scheme is now estimated at £7.045m. The proposed funding breakdown for the scheme is £4.561m of Basic Need, £2.134m of Section 106 payments, and a school contribution of £0.350m. An element of the Section 106 funding is already held by the local authority (£0.592m), with the remaining £1.542m payable on known developments in the pipeline. As there is a risk associated with the receipt of some of this funding, it is proposed that existing unallocated Basic Need funding is held to underwrite any non-receipt of Section 106 amounts.
66. Carr Junior expansion was also referenced at Monitor 2 and it is requested this scheme now be formally included. The works will provide three additional classrooms and is scheduled to take place in

summer 2014. This is now budgeted to cost £610k funded from Basic Need

67. An additional scheme is now proposed at St Barnabas Primary to enhance existing kitchen facilities and provide two additional classrooms at one of York's three PFI schools. This will enable the school to meet the universal infant free school meals requirement and help meet growing local demand for places. The majority of construction is expected to take place during summer 2015 and is budgeted to cost £710k funded from Basic Need.
68. The proposed expansions at Carr Junior and St Barnabas Primary, along with a smaller investment to expand Carr Infant school through the proposed rebuild programme, will add 210 primary places in the local area to accommodate a rising local school age population. This population is expected to grow significantly as the Civil Service and British Sugar housing developments (which will produce an estimated 325 primary age pupils in total) are built and occupied. The expansions at both schools form part of the local strategy for accommodating this increased demand.
69. The restated capital programme for 2014/15 to 2018/19 split by portfolio is shown in table 3. The individual scheme level profiles can be seen in Annex 1.

		<b>2014/15 Budget</b>	<b>2015/16 Budget</b>	<b>2016/17 Budget</b>	<b>2017/18 Budget</b>	<b>2018/19 Budget</b>	<b>Total Budget</b>
		<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
CSES	Children's Services, Education and Skills	12.221	11.667	9.981	5.125	2.250	<b>41.254</b>
H&WB	Adult Social Services and Public Health	1.013	0.525	0.505	0.505	0.505	<b>3.053</b>
CANS	Communities Culture & Public Realm	4.333	2.075	0.000	0.000	0.000	<b>6.393</b>
CES	Highways & Waste	7.460	3.497	2.934	2.839	1.350	<b>18.080</b>
CANS	Housing & Community Safety	17.483	11.562	10.026	8.753	9.023	<b>56.847</b>
CES	Transport	9.042	2.713	2.713	2.713	0.090	<b>17.271</b>
CES	Community Stadium	10.482	7.679	0.000	0.000	0.000	<b>18.161</b>
OCE	Economic Development	0.058	0.000	0.000	0.000	0.000	<b>0.058</b>

CBSS	Asset Management	2.548	0.420	0.200	0.200	0.100	<b>3.468</b>
CBSS	West Offices - Admin Accom	0.533	0.000	0.000	0.000	0.000	<b>0.533</b>
CBSS	IT Development Plan	2.284	1.870	1.920	2.245	2.025	<b>10.344</b>
CBSS	Misc(Contingency )	0.558	0.000	0.000	0.000	0.000	<b>0.558</b>
CBSS	Economic Infrastructure Fund	15.216	6.800	5.800	0.000	0.000	<b>27.816</b>
	<b>Total</b>	<b>83.231</b>	<b>48.818</b>	<b>34.079</b>	<b>22.380</b>	<b>15.343</b>	<b>203.851</b>

**Table 3 – Restated Capital Programme 2014/15 to 2018/19**

70. Table 4 shows the projected call on Council resources going forward.

	2014/15 £m	2015/16 £m	2016/17 £m	2017/18 £m	2018/19 £m	Total £m
<b>Gross Capital Programme</b>	<b>83.286</b>	<b>48.818</b>	<b>34.079</b>	<b>22.380</b>	<b>15.343</b>	<b>203.851</b>
Funded by:						
External Funding	41.038	31.340	22.265	14.297	8.359	117.299
Council Controlled Resources	42.193	17.478	11.814	8.083	6.984	86.607
<b>Total Funding</b>	<b>83.231</b>	<b>48.818</b>	<b>34.079</b>	<b>22.380</b>	<b>15.343</b>	<b>203.851</b>

**Table 4 - 2014/15 –2018/19 Capital Programme Financing**

71. The Council controlled figure is comprised of a number of resources that the Council has ultimate control over. These include Right to Buy receipts, revenue contributions, supported (government awarded) borrowing, prudential (Council funded) borrowing, reserves (including Venture Fund) and capital receipts.
72. Capital receipts, which form part of the Council controlled resources, should be considered at risk both of not being realised within set time frames and having estimated values until the receipt is received. The capital programme is predicated on a small number of large capital receipts which, if not achieved, would cause significant funding pressures for the programme. The Director of Customer and Business Support closely monitors the overall funding position to

ensure that over the full duration of the capital programme it remains balanced. Any issues with regard to financing will be reported as part of the standard reporting to Cabinet.

### **Council Plan**

73. The capital programme is decided through a formal process, using a Capital Resource Allocation Model (CRAM). CRAM is a tool used for allocating the Council's scarce capital resources to schemes that contribute toward the achievement of the Council Plan. The Capital Asset Board (CAB) meet monthly to ensure the capital programme targets the Councils Plan. The capital programme addresses all 5 priorities of the Council Plan due to its varied and numerous schemes as shown in the main body of the report.

### **Financial Implications**

74. The financial implications are considered in the main body of the report.

### **Human Resources Implications**

75. There are no HR implications as a result of this report

### **Equalities Implications**

76. The capital programme seeks to address key equalities issues that affect the Council and the public. Schemes that address equalities include the Disabilities Support Grant, the Schools Access Initiative, the Community Equipment Loans Store (CELS) and the Disabilities Discrimination Act (DDA) Access Improvements.
77. All individual schemes will be subject to Equalities Impact Assessments

### **Legal Implications**

78. There are no Legal implications as a result of this report.

### **Crime and Disorder**

79. There are no crime and disorder implications as a result of this report.

## **Information Technology**

80. There are no information technology implications as a result of this report.

## **Property**

81. The property implications of this paper are included in the main body of the report which covers the funding of the capital programme from capital receipts.

## **Risk Management**

82. The capital programme is regularly monitored as part of the corporate monitoring process. In addition to this the Capital Asset Board (CAB) meets regularly to plan monitor and review major capital schemes to ensure that all capital risks to the Council are minimised.

## **Recommendations**

83. The Cabinet is requested to:
- Note the 2013/14 capital outturn position of £44.616m and approve the requests for re-profiling totalling £17.348m from the 2013/14 programme to future years.
  - Note the additions in future years totalling £1.769m
  - Note the outturn position of the EIF in 2013/14 and revisions to the profile of the £28.5m as set out in Annex B.
  - Recommend to Full Council the restated 2014/15 to 2018/19 programme of £203.851m as summarised in Table 3 and detailed in Annex A.
  - Approve the revised EIF profile set out at Annex B.

### **Reason:**

- To allow the continued effective financial management of the capital programme from 2014/15 to 2018/19.

## Contact Details

<b>Authors:</b>	<b>Cabinet Member &amp; Chief Officer Responsible for the report:</b>		
Ross Brown Principal Accountant Ext 1207	Cllr Dafydd Williams, Cabinet Member for Finance & Performance		
Debbie Mitchell Corporate Finance Manager Ext 4161	Ian Floyd Director of Customer & Business Support Services		
	<b>Report Approved</b>		<b>Date</b> 13/06/14
<b>Wards Affected:</b> All			
<b>For further information please contact the authors of the report</b>			

<b>Specialist Implications:</b>
<b>Legal – Not Applicable</b>
<b>Property – Philip Callow</b> Head of Asset and Property Management Extension - 3362
<b>Information Technology – Not Applicable</b>

## Annexes

- Annex A – Capital Programme by year 2013/14 – 2018/19
- Annex B – Economic Infrastructure Fund 2012/13 – 2016/17

## List of Abbreviations used in the Report:

CAB - Capital Asset Board  
CANS – Community and Neighbourhood Services  
CBSS – Customer and Business Support Services  
CELS - Community Equipment Loans Store  
CES – City and Environmental Services  
CRAM - Capital Resource Allocation Model  
CSES - Children Services, Education and Skills  
DDA - Disabilities Discrimination Act  
DfE – Department for Education  
DfT – Department for Transport  
EIF – Economic Infrastructure Fund  
EPH's – Elderly Persons Homes  
H&WB – Health and Wellbeing  
HCA – Homes and Communities Agency  
HLF – Heritage Lottery Fund  
ICT - Information and Communications Technology  
LSTF – Local Sustainable Transport Fund  
LTP – Local Transport Plan  
NHB – New Homes Bonus  
PFI – Private Finance Initiative  
vs – Versus