

The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

**Part 1** of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

**Part 2** of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes.

**Please complete all fields** (and expand if necessary).

#### Introduction

<b>Service submitting the proposal:</b>	Strategic Planning Policy
<b>Name of person completing the assessment:</b>	John Roberts
<b>Job title:</b>	Strategic Planning Policy Officer
<b>Directorate:</b>	Economy and Place
<b>Date Completed:</b>	27/05/22
<b>Date Approved: form to be checked by service manager</b>	Kirstin Clow

#### Part 1

##### Section 1: What is the proposal?

1.1	<b>Name of the service, project, programme, policy or strategy being assessed?</b>
	York Minster Precinct Neighbourhood Plan

1.2	<b>What are the main aims of the proposal?</b>
	York Minster Precinct Neighbourhood Plan seeks to ensure the future care and development of York Minster is based on a shared sustainable vision with residents and businesses. The key area of changes set out in the plan identify locations where appropriate development should take place to provide the facilities needed to address existing shortcomings and provide the assets needed to support the functioning of the Minster in the 21st century. The main purpose of the report is to request that Members agree the result of the Referendum and adopt the Plan, so it forms part of the Development Plan for York.

1.3	<b>What are the key outcomes?</b>
	To adopt the York Minster Precinct Neighbourhood Plan, so it forms part of the Development Plan for York.

##### Section 2: Evidence

	<b>What data / evidence is available to understand the likely impacts of the proposal?</b> (e.g. hate crime figures, obesity levels, recycling statistics)
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2.1	The Neighbourhood Plan uses the Local Plan evidence base to support its policies alongside the York Minster Strategic Plan (2015 - 2020); consultation based evidence gathering; Conservation Management Plan (2021); Heritage Impact Assessment (2021); Sustainability Appraisal (2021); Habitats Regulation Assessment (2021); Ecology Report (2016); Draft York Minster Liturgical Plan (2021).
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	<b>What public / stakeholder consultation has been used to support this proposal?</b>
2.2	A series of consultations were undertaken by the Neighbourhood Planning Forum and the City of York Council as follows: Issues and Options May - June 2018; Draft Plan May - June 2019; Pre-submission Draft (Reg 14) January - February 2020; Pre-Submission Draft (Reg 14) December 2020 - January 2021 and Submission Version (Reg 16) July - September 2021.

	<b>Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)</b>
2.3	The Neighbourhood Plan has been developed alongside an emerging City of York Local Plan. The residents, businesses and people with a land interest in the Neighbourhood Plan area will also be consulted on as part of the Local Plan process.

**Part 1**

**Section 3: Impact on One Planet principles**

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on the One Planet principles.

For 'Impact', please select from the options in the drop-down menu.  
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

**Equity and Local Economy**

Does your proposal?	Impact	What are the impacts and how do you know?
3.1 Impact positively on the business community in York?	Positive	The neighbourhood plan is seeking to invest in the quality of the Precinct environment which will support the economic wellbeing of the Neighbourhood Area's business community and this is reflected in the General Principles and Policy A12 'Sustainable Development' and Policy D1 'Wellbeing' which seeks to support partnership working with businesses.
3.2 Provide additional employment or training opportunities in the city?	Positive	Policy A3 'Policies Map' identifies project areas where development and change are focused. This includes the development of visitor experience facilities, a refectory, a new civic and ceremonial square, a centre for education and learning with a museum and investment in the Stoneward leading to 'new partnership opportunities with both universities and local heritage organisations'. These projects, will support additional employment and learning opportunities in the city.
3.3 Help individuals from disadvantaged backgrounds or underrepresented groups to improve their skills?	Neutral	No specific provision is made for this.

**Health & Happiness**

Does your proposal?	Impact	What are the impacts and how do you know?
3.4 Improve the physical health or emotional wellbeing of staff or residents?	Positive	Policy A2 'Sustainable Development' seeks to provide 'accessible green space which contributes to the social health and cultural wellbeing of the city' and to ensure the area is 'safe and welcoming'. Policy D1 'Wellbeing' seeks to support development 'which supports the wellbeing of York's residents by increasing public access, creating new public spaces and supports the Minster's Mission of welcome will be supported. Policy PA3 'Learning and Gardens' seeks to deliver a sensory garden. 'Policy E4 'Green Travel Plan' seeks to work towards reducing unnecessary vehicle movement and parking'.
3.5 Help reduce health inequalities?	Positive	Policy A2 'Sustainable Development' seeks to provide 'accessible green space which contributes to the social health and cultural wellbeing of the city' and to ensure the area is 'safe and welcoming'. Policy D1 'Wellbeing' seeks to support development 'which supports the wellbeing of York's residents by increasing public access, creating new public spaces and supports the Minster's Mission of welcome will be supported. Policy PA3 'Learning and Gardens' seeks to deliver a sensory garden. 'Policy E4 'Green Travel Plan' seeks to work towards reducing unnecessary vehicle movement and parking'.
3.6 Encourage residents to be more responsible for their own health?	Positive	Policy A2 'Sustainable Development' seeks to provide 'accessible green space which contributes to the social health and cultural wellbeing of the city' and to ensure the area is 'safe and welcoming'. Policy D1 'Wellbeing' seeks to support development 'which supports the wellbeing of York's residents by increasing public access, creating new public spaces and supports the Minster's Mission of welcome will be supported.'
3.7 Reduce crime or fear of crime?	Positive	Throughout the Neighbourhood Plan, policies seek to work towards ensuring the Minster Precinct is 'safe and welcoming'.
3.8 Help to give children and young people a good start in life?	Neutral	No specific provision is made for this.

**Culture & Community**

Does your proposal?	Impact	What are the impacts and how do you know?
3.9 Help improve community cohesion?	Positive	Policy D1 'Wellbeing' seeks to promote partnership working with the 'public, voluntary, business and community sectors. A number of Community Actions seek to address potential conflicts between cyclists and pedestrians. Policy E2 seeks to 'recognise the needs of people of all abilities and stages of life'.
3.10 Improve access to services for residents, especially those most in need?	Positive	Throughout the Neighbourhood Plan, policies seek to ensure public access to new and improved facilities.
3.11 Improve the cultural offerings of York?	Positive	The plan centres on the York Minster Precinct, one of York's primary cultural assets, and how to ensure it's future for the York Minster community as well as the wider city. Policy A2 'Sustainable Development' states a social objective to support the 'cultural wellbeing of the city'. This objective is reflected through the policies and projects within the plan.
3.12 Encourage residents to be more socially responsible?	Neutral	No specific provision is made for this.

**Zero Carbon and Sustainable Water**

Does your proposal?	Impact	What are the impacts and how do you know?
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3.13	Minimise the amount of energy we use, or reduce the amount of energy we will use/pay for in the future?	Positive	Policy A2 'Sustainable Development' seeks to meet and where possible exceed Government standards in relation to energy and achieve highest practicable energy efficiency.
3.14	Minimise the amount of water we use or reduce the amount of water we will use/pay for in the future?	Positive	Policy A2 'Sustainable Development' seeks to meet and where possible exceed Government standards in relation to water and maximise water efficiency and minimise water demand.
3.15	Provide opportunities to generate energy from renewable/low carbon technologies?	Positive	Policy A2 'Sustainable Development' seeks to meet and where possible exceed Government standards in relation to energy and incorporate technologies such as PV Cells whilst respecting the significance of heritage assets.

#### Zero Waste

Does your proposal?		Impact	What are the impacts and how do you know?
3.16	Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Neutral	Policy A2 'Sustainable Development' Environmental Objective seeks to minimise waste. Policy A4 'Design Excellence' seeks to include suitable accessible space for waste management facilities'.

#### Sustainable Transport

Does your proposal?		Impact	What are the impacts and how do you know?
3.17	Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Mixed	Policy A2 'Sustainable Development' seeks to prioritise sustainable forms of travel. Policy E1 'Movement and Public Realm' seeks to place a greater emphasis on pedestrian safety and prioritising this over vehicles, alongside supporting a strategy for pedestrian and cycle movement.
3.18	Help improve the quality of the air we breathe?	Mixed	Policy A2 'Sustainable Development' seeks to prioritise sustainable forms of travel. Policy E1 'Movement and Public Realm' seeks to place a greater emphasis on pedestrian safety and prioritising this over vehicles, alongside supporting a strategy for pedestrian and cycle movement.

#### Sustainable Materials

Does your proposal?		Impact	What are the impacts and how do you know?
3.19	Minimise the environmental impact of the goods and services used?	Neutral	Policy A2 'Sustainable Development' seeks to minimise pollution and reduce the carbon footprint

#### Local and Sustainable Food

Does your proposal?		Impact	What are the impacts and how do you know?
3.20	Maximise opportunities to support local and sustainable food initiatives?	Neutral	No specific provision is made for this.

#### Land Use and Wildlife

Does your proposal?		Impact	What are the impacts and how do you know?
3.21	Maximise opportunities to conserve or enhance the natural environment?	Positive	Policy A2 'Sustainable Development' seeks to contribute to improving biodiversity and support an increase in biodiversity. Policy B1 'Landscape an Biodiversity Net Gain' seeks to protect and enhance existing areas of biodiversity and states that proposals should result in biodiversity net gain. This policy is also supportive of Green roofs.
3.22	Improve the quality of the built environment?	Positive	Policies throughout the plan seek to improve the quality of the built environment specifically Policy C1 'Historic Environment', Policy C2 Listed Building Consent, Policy C3 'Archaeology & Scheduled Monument Consent and Policy A4 Design Excellence.
3.23	Preserve the character and setting of the historic city of York?	Positive	Policy C1 'Historic Environment' seeks to protect, conserve and seek opportunities to enhance historic environment of the Minster Precinct alongside other heritage assets including their setting. Policy PA3 'Learning and Gardens' and Policy PA4 'Own Use Properties' seeks to ensure design responds appropriately to setting of heritage assets.
3.24	Enable residents to enjoy public spaces?	Positive	Policy PA1 'Minster Yard and College Green' seeks to enhance college green to provide greater usable public space. Policy PA2 'West Front and Queen Elizabeth Square' seeks to provide a new public square.

3.25	Additional space to comment on the impacts		
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**Section 4: Impact on Equalities and Human Rights**

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.  
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

**Equalities**  
Will the proposal **adversely impact** upon 'communities of identity'?  
Will it **help advance equality** or **foster good relations** between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?
4.1	Age	Positive	Policy E2 'Accessibility and Wayfinding' states the 'Minster Precinct is to work towards universal accessibility wherever possible to provide a welcoming environment which recognises the needs of people of all abilities and stages of life.
4.2	Disability	Positive	Dean's Park will be designed to facilitate disabled access from the Precinct onto a small part of the City Walls.
4.3	Gender	Neutral	
4.4	Gender Reassignment	Neutral	
4.5	Marriage and civil partnership	Neutral	
4.6	Pregnancy and maternity	Neutral	
4.7	Race	Neutral	
4.8	Religion or belief	Neutral	
4.9	Sexual orientation	Neutral	
4.10	Carer	Positive	Policy E2 'Accessibility and Wayfinding' state the 'Minster Precinct is to work towards universal accessibility wherever possible to provide a welcoming environment which recognises the needs of people of all abilities and stages of life. Dean's Park will be designed to facilitate disabled access from the Precinct onto a small part of the City Walls.
4.11	Lowest income groups	Neutral	

4.12	Veterans, Armed forces community	Neutral	
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<b>Human Rights</b>
Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	Neutral	
4.14	Right not to be subjected to torture, degrading treatment or punishment	Neutral	
4.15	Right to a fair and public hearing	Neutral	
4.16	Right to respect for private and family life, home and correspondence	Neutral	
4.17	Freedom of expression	Neutral	
4.18	Right not to be subject to discrimination	Neutral	
4.19	Other Rights	Neutral	

4.20	<b>Additional space to comment on the impacts</b>





**Part 1**

**Section 5: Developing Understanding**

Based on the information you have just identified, please consider how the impacts of your proposal could be improved upon, in order to balance social, environmental, economic, and equalities concerns, and minimise any negative implications.

It is not expected that you will have all of the answers at this point, but the responses you give here should form the basis of further investigation and encourage you to make changes to your proposal. Such changes are to be reported in the final section.

**Taking into consideration your responses about all of the impacts of the project in its current form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?**

5.1 Overall the vision, objectives, policies and projects responds to the issues, opportunities and challenges facing the area and it is considered that the plan will have a positive impact overall on creating a fair, healthy, sustainable and resilient neighbourhood.

**What could be changed to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)**

5.2 No improvements considered necessary.

**What could be changed to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)**

5.3 No mixed or negative impacts on equality and human rights are considered likely.

**Section 6: Planning for Improvement**

**What further evidence or consultation is needed to fully understand its impact? (e.g. consultation with specific communities of identity, additional data)**

6.1 The community has been widely consulted on the content of the Plan, including having the final say when they voted in the referendum, to agree with the final Plan.

**What are the outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? Please include the action, the person(s) responsible and the date it will be completed (expand / insert more rows if needed)**

Action	Person(s)	Due date

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6.3	<b>Additional space to comment on the impacts</b>



## Part 2

### Section 1: Improvements

Part 2 builds on the impacts you identified in Part 1. Please detail how you have used this information to make improvements to your final proposal.

Please note that your response to question 1.4 in this section must be reported in the One Planet Council implications section of reports going to the Executive.

1.1	<p><b>For the areas in the 'One Planet' and 'Equalities' sections, where you were unsure of the potential impact, what have you done to clarify your understanding?</b></p> <p>Potential impacts are considered to be positive and in line with national and local planning policy and as such no further work has been undertaken to clarify understanding.</p>
1.2	<p><b>What changes have you made to your proposal to increase positive impacts?</b></p> <p>No changes considered necessary.</p>
1.3	<p><b>What changes have you made to your proposal to reduce negative impacts?</b></p> <p>No negative impacts anticipated.</p>
1.4	<p><b>Taking into consideration everything you know about the proposal <u>in its revised form</u>, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?</b></p> <p>Your response to this question must be input under the One Planet Council implications section of the Executive report. Please feel free to supplement this with any additional information gathered in the tool.</p> <p>Overall the vision, objectives, policies and projects responds to the issues, opportunities and challenges facing the area and it is considered that the plan will have a positive impact overall on creating a fair, healthy, sustainable and resilient neighbourhood.</p>
	<p><b>Any further comments?</b></p>

1.5