Health and Wellbeing Board 6 September 2017

Report of the Joint Chair(s) of the York Better Care Fund (BCF) Performance and Delivery Group.

Status report on the draft plan for 2017/19:

Summary

1. This report updates the Health and Wellbeing Board (HWBB) on progress in relation to the development of the BCF submission for 2017/19.
2. Also included is a final performance metrics table showing the position against the national and local metrics for 2016/17 (Appendix 1)

Main/Key Issues to be considered

Guidance

3. All guidance has now been received including: timetable for submission of plans; model narrative templates; planning return template and Key Lines of Enquiry (KLOEs).
4. There remain some queries on some of the assumptions relating to technical definitions for the calculation of metrics which have been flagged to NHS England. In the meantime, plans are being developed based on information received to date.

Progress to date

5. A balanced plan has been agreed including the ‘source’ and ‘application’ of funds.
6. As a system we have agreed how to use the additional monies made available through the national £2bn social care grant monies.
Strategically, the plan looks to support improved outcomes in health and social care through:

- Early intervention/prevention
- Using the community assets and resources to support people to maintain their independence
- Prevent admission to hospital and reduce delayed transfers of care

7. Detailed discussions about what schemes should be included within the BCF over the next two years have taken place within the multi-agency BCF Task Group. A number of sessions have focused on challenging proposed investments to ensure there is compliance with national BCF and iBCF guidance on priority areas for investment.

8. As a system we have recognised the financial pressure that the individual organisations face which, in turn, impacts us collectively. We have developed a set of investments that maintain existing services as well as looking to new opportunities that contribute to shared strategic plans.

9. The current draft narrative (attached at Appendix 2) is being shared with members during the development phase to allow for consideration before being finalised. This document requires more detail and further review before being considered a complete and full plan. The submission date for the final narrative is 11 September 2017.

10. Health and Wellbeing Board members are aware of the forthcoming local system review by the Care Quality Commission (CQC). A briefing for partners is attached at Appendix 3.

**Key differences between the 2016/17 and 2017/19 plan**

11. National conditions have been reduced to the following four:

- That a BCF Plan, including the minimum of the pooled fund specified in the Better Care Fund allocations, should be signed off by the HWB itself, and by the constituent local authorities and CCGs, and with involvement of local partners
- A demonstration of how the area will maintain in real terms the level of spending on social care services from the CCG minimum
contribution to the fund in 2017/18 and 2018/19, in line with inflation

- That a specific proportion of the area’s allocation is invested in NHS commissioned out-of-hospital services, or retained pending release as part of a local risk sharing agreement
- Implementation of the High Impact Change Model for Managing Transfers of Care

12. Local metrics have been removed as a requirement for national reporting. At a local level, the performance dashboard will continue to include local metrics on falls and will be extended to provide more detail on the impact of the schemes within the system. This is in line with the Board’s agreement for on-going quarterly monitoring at the May meeting.

13. Locally, there is no risk share is in place for any portion of the fund in 2017/19.

Local funding contributions

14. Overall, the pooled fund has increased in line with improved Better Care Fund allocations. The CCG minimum allocation has been maintained alongside Care Act monies. The total agreed funding contributions are set out below:

<table>
<thead>
<tr>
<th>Funding Contribution</th>
<th>15/16 Actual</th>
<th>16/17 Actual</th>
<th>17/18 Proposed</th>
<th>18/19 Proposed</th>
</tr>
</thead>
<tbody>
<tr>
<td>LA Minimum (DFG)</td>
<td>0.951</td>
<td>1.003</td>
<td>1.101</td>
<td>1.101</td>
</tr>
<tr>
<td>LA Additional (iBCF and iBCF supplementary funding)</td>
<td>0.000</td>
<td>0.000</td>
<td>2.847</td>
<td>3.735</td>
</tr>
<tr>
<td>CCG Minimum (includes reablement and carers breaks)</td>
<td>3.354</td>
<td>3.412</td>
<td>3.473</td>
<td>3.539</td>
</tr>
<tr>
<td>Care Act</td>
<td>0.444</td>
<td>0.454</td>
<td>0.454</td>
<td>0.454</td>
</tr>
<tr>
<td>CCG Additional</td>
<td>7.378</td>
<td>7.334</td>
<td>7.473</td>
<td>7.624</td>
</tr>
<tr>
<td>Total pooled fund (£M)</td>
<td><strong>12.127</strong></td>
<td><strong>12.203</strong></td>
<td><strong>15.348</strong></td>
<td><strong>16.551</strong></td>
</tr>
</tbody>
</table>
Local plan development/high level scheme

15. A number of schemes have been maintained going forward for 2017/19 alongside a commitment to invest in new schemes. An agreed methodology was used to build up the investment schedule as follows:

   Step 1 – Existing schemes maintained (following high level review)
   Step 2 – Full year effect (FYE)/recurrent commitment costs applied
   Step 3 – Risk share costs absorbed
   Step 4 – Inflation/growth applied if applicable
   Step 5 – System wide schemes identified and added
   Step 6 – Additional new schemes agreed and added

16. This methodology supports the following investment profile:

<table>
<thead>
<tr>
<th>Investment Profile</th>
<th>16/17 Actual</th>
<th>17/18 Proposed</th>
<th>18/19 Proposed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Existing schemes maintained</td>
<td>12.203</td>
<td>12.203</td>
<td>15.348</td>
</tr>
<tr>
<td>FYE/Recurrent commitments</td>
<td>0.000</td>
<td>723</td>
<td>658</td>
</tr>
<tr>
<td>Risk share costs absorbed</td>
<td>0.000</td>
<td>1.227</td>
<td>0.000</td>
</tr>
<tr>
<td>Inflation/growth applied</td>
<td>0.000</td>
<td>104</td>
<td>126</td>
</tr>
<tr>
<td>System wide schemes</td>
<td>0.000</td>
<td>667</td>
<td>0.000</td>
</tr>
<tr>
<td>Additional new schemes</td>
<td>0.000</td>
<td>424*</td>
<td>571**</td>
</tr>
<tr>
<td><strong>Total pooled fund (£M)</strong></td>
<td><strong>12.203</strong></td>
<td><strong>15.348</strong></td>
<td><strong>16.551</strong></td>
</tr>
</tbody>
</table>

*£424K includes £152K potentially available following detailed review in 2017/18 of schemes

**£571K includes FYE of £152K potentially available following detailed review in 2017/18 of schemes

17. A more detailed investment schedule is provided within the BCF narrative plan.
Next Steps


19. Sign off of the final narrative plan, via delegated authority, by the Chair and Vice-Chair in conjunction with senior officers at the CCG and City of York Council - as agreed at HWBB meeting of 17 May 2017.

20. Consideration and response to feedback from NHS England from submitted plan in line with national timescales.

21. Progression of Section 75 to support the jointly agreed plan by 30 November 2017.

Consultation

22. The issues summarised in this report have been subject to discussion and agreement involving a wide range of partner organisations within York and North Yorkshire.

Options

23. There are no options provided in this report.

Strategic/Operational Plans

24. The BCF plan is part of wider strategic plans of all partner organisations, including the CCG and CYC and should not be considered in isolation.

Implications

25. One of the key challenges facing partners is our stated desire to progress shared initiatives and grow the level of pooled resource whilst managing the on-going system pressure.
Risk Management

26. The BCF is part of a wider set of risks as the system moves towards implementation of strategic plans.

27. A revised risk log will be developed as part of the final narrative and will be monitored via the BCF Task Group.

Recommendations

28. The Health and Wellbeing Board are asked to note the issues set out in this report:
   Reason: HWBB oversight of BCF

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Report Approved  
Date 24.08.2017

Wards Affected: All

Background Papers:
None

Annexes
Annex 1 – 2016/17 performance dashboard
Annex 2 – BCF 2017/19 narrative
Annex 3 – Partner briefing - local system review by the Care Quality Commission
Glossary
BCF – Better Care Fund
CHC – Continuing Health Care
CCG – NHS Vale of York Clinical Commissioning Group
CYC – City of York Council
DFG – Disabled Facilities Grant
HWB – Health and Wellbeing Board
NEA – Non-Elective Admissions
TEWV – Tees, Esk & Wear Valleys NHS Foundation Trust
YFT – York Teaching Hospital NHS Foundation Trust