



**Notice of a public meeting of  
Economy & Place Scrutiny Committee**

**To:** Councillors Pavlovic (Chair), Richardson (Vice-Chair),  
D'Agorne, Hunter, Mason, D Myers and Steward

**Date:** Tuesday, 24 July 2018

**Time:** 5.30 pm

**Venue:** The Thornton Room - Ground Floor, West Offices (G039)

**AGENDA**

**1. Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

**2. Minutes (Pages 1 - 6)**

To approve and sign the minutes of the meeting held on 26 June 2018.

**3. Public Participation**

It is at this point in the meeting that members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Monday 23 July 2018**. Members of the public can speak on agenda items or matters within the remit of the Committee. To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

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### **4. Attendance of the Executive Member for Environment**

(Pages 7 - 10)

The Executive Member will be in attendance to provide an update on his priorities and challenges for the 2018-19 municipal year.

### **5. Attendance of the Executive Member for Transport and Planning** (Pages 11 - 14)

The Executive Member will be in attendance to provide an update on his priorities and challenges for the 2018-19 municipal year.

### **6. 2017/18 Finance & Performance Outturn Report**

(Pages 15 - 26)

This report provides details of the 2017/18 outturn position for both finance and performance across the Economy and Place Directorate.

**7. Scoping Report on Economic Health of York City Centre**  
(Pages 27 - 30)

This scoping report presents the Economy and Place Scrutiny Committee with information on the economy of York city centre and themes that can be investigated to influence the city centre economy.

**8. Work Plan 2017/18** (Pages 31 - 32)

Members are asked to consider the Committee's work plan for the municipal year.

**9. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer: Angela Bielby

Contact Details:

Tel – (01904) 552599

Email – [a.bielby@york.gov.uk](mailto:a.bielby@york.gov.uk)

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

**我們也用您們的語言提供這個信息 (Cantonese)**

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim (Polish)  
własnym języku.

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

City of York Council

Committee Minutes

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Meeting	Economy & Place Scrutiny Committee
Date	26 June 2018
Present	Councillors Pavlovic (Chair), Richardson (Vice-Chair), D'Agorne, Hunter, Steward and Williams (Substitute for Cllr D Myers)
Apologies	Councillors Mason and D Myers

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### **50. Declarations of Interest**

Members were asked to declare, at this point in the meeting, any personal interests, not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. Cllr Williams declared an interest during Item 5: Presentation on Economic Strategy Implementation in regard to discussions regarding Siemens as he was an employee of Associated British Ports. No further interests were declared.

### **51. Minutes**

Resolved: That the minutes of the meeting of the Economy and Place Scrutiny Committee held on 21 May 2018 be approved and signed by the Chair as a correct record.

### **52. Public Participation**

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme on general matters within the remit of the Economy & Place Scrutiny Committee.

The Chair recorded Members' thanks to the Scrutiny Officer during her time at City of York Council (CYC).

### **53. Priorities and Challenges 2018/19**

The Executive Member for Economic Development and Community Engagement gave an overview of his priorities and challenges for 2018/19.

Members welcomed the update and in response to questions he commented that:

- CYC was working with York Business Improvement District (BID) and York Retail Forum to address the number of empty shops in the city centre. The solution to addressing the number of empty shops was complicated.
- A map showing CYC and privately owned shops in the city centre could be provided to the Committee. Across York only three Council-owned commercial properties were currently vacant.
- The way in which footfall was measured was changing and an explanation of the technology used to record footfall was given. It was noted that footfall was not indicative of spend because whilst footfall was increasing, trade was down. However, York was doing well compared to the national trend.
- Addressing the challenges of the low wage sectors, graduate retention, creating attractive employment opportunities, affordable housing and the cost of living was complicated.
- With regard to the apprenticeship data for York showing 1420 starts (across all ages) versus 1720 in 2015-2016, this was part of a national trend by which York performed comparatively well against. The number of CYC apprenticeships had increased and had been maintained. The Executive Member agreed to provide data on CYC apprenticeship numbers over the past few years.
- The York Apprenticeship Hub was led by the Leeds City Region (LCR) and included a number of public and private sector organisations.
- CYC would be working with partners such as Make it York (MiY) and BID to understand the nature of the changing high street and retail offer. CYC was using local data to look at trends in this and needed to look at continuing to make York an attractive offer to retailers.

The Executive Member for Economic Development and Community Engagement was thanked for his update and it was:

Resolved: That Members note the priorities and challenges for Economic Development and Community Engagement and Environment 2018/19.

Reason: To understand the priorities and challenges for Economic Development and Community Engagement and Environment 2017/18.

#### **54. Presentation on Economic Strategy Implementation**

The Head of Economic Growth gave a presentation on the implementation of the current Economic Strategy.

The Head of Economic Growth was thanked for his presentation and he responded to Members' questions and comments as follows:

- A Member referenced the Siemens UK rail factory being built in Goole and highlighted that there was a lack of focus on manufacturing in York. The Head of Economic Growth noted that the Local Plan determined what land was available for different uses and he explained that the York Central site work spaces were based on the return from development costs and land values. It was noted that York Central included different work spaces and there was also a range of those spaces in other areas of York such as around the outer ring road.
- In terms of wage growth, the headline target was to grow wages above the national average. However, the reality of averages meant that there was a need to develop the retail and hospitality sectors as well as growing high wage jobs.
- Discussion took place regarding the skills shortages in the city and need to develop those skills in the workforce. The Head of Economic Development explained that most skills funding was delivered by the national Education and Skills Funding Agency.

Following a full discussion it was:

Resolved: That;

- i. Members note the information on the implementation of the Economic Strategy.
- ii. An Economic Strategy scoping report be presented at the September meeting.

Reason: To understand the implementation of the Economic Strategy.

## 55. Update on Effectiveness of Green Waste Collections

The Assistant Director for Transport, Highways & Environment presented a report that set out the costs of providing a Green Waste Collections service both from a collection and a disposal perspective, and provided performance information of green waste collections across the region. In response to a Member question regarding information on recycling, the Assistant Director for Transport, Highways & Environment gave clarification on the background to the update.

In response to questions and comments from the Committee, the Assistant Director for Transport, Highways & Environment clarified that:

- Green waste was not of a sufficient quality to be sold.
- Comparing York to similar, rather than other North Yorkshire Local Authorities was dependant on the collection methodologies. The Assistant Director for Transport, Highways and Environment said he was happy to provide data comparing York with Local Authorities within its family group.
- The surplus of end product from green waste not collected by residents was used to cap the landfill site.
- In regard to the collection operation of green waste, there was a shortage of drivers which delayed the collection of green bins in some areas of the city. It was explained that there was a challenge both locally and nationally in the recruitment of HGV drivers. In order to address this, more HGV drivers had been recruited to CYC contracts to provide them with job security. It was highlighted that there was a higher turnover of short term HGV drivers than long term HGV drivers. Moves to train loaders to become HGV drivers were also being progressed.
- Sickness absence was one of a number of issues affecting waste collection staff.
- An explanation was given as to why green waste had not been collected in some areas of York during that week.

Resolved: That;

- i. The information in the report be noted.
- ii. A scoping report giving an overview of recycling and co-mingling be presented at the September meeting.

Reason: To update Members on the effective of the Council's Waste Strategy.

**56. Workplan 2018/19**

The Committee considered the draft work plan for the 2018/9 municipal year.

Resolved: That the draft work plan for 2018/19, including the above amendments, be approved.

Reason: To ensure that the Committee has an agreed programme of work in place.

Cllr M Pavlovic, Chair

[The meeting started at 5.30 pm and finished at 7.30 pm].

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**Economy and Place Scrutiny Committee**

24 July 2018

**Report of the Executive Member for Environment**

Improving the connection between the council and York's residents will be the key feature in the year ahead.

**Waste and Recycling**

There will be a report on waste later this year which will look at the charges for Bulky Waste Collections and how these can be reviewed in the light of information coming from the Community Recycling Fund. The report will also cover the issue of charges for rubble from households.

Time banding for commercial waste will be reviewed during the year ahead to avoid the issue of bags being out on street, particularly in the city centre for over 12 hours attracting 'night time economy' side waste which is left on top. Whilst, as with many things, this is easier in London it is something that working with the Retail Forum and BID needs to be fully examined. Also within the city centre the failing Solar Compactor bins are being replaced, and steps are being taken to deal with bins which are too small from a previous roll out of street furniture.

The council has a key role in taking the lead with low emission vehicles for work. I appreciate that the committee has done some work around fleet procurement. My own view is that the council should be working towards an all electric waste fleet, and similar vehicles. As technology develops, particularly around battery design the opportunities for vehicles which have more power demands (such as bin lorries) have increased. I will be working with officers on how this can be developed linking waste/recycling with air quality.

Also now that the Local Plan has been submitted I will be asking officers to develop a Waste Supplementary Planning Document so that developments have easily maintained waste facilities, and that these enable the proper containment of waste/recycling containers, and the appropriate presentation for efficient collections.

There is clearly increased public interest in the matter of plastics recycling and the range of different types that can be put into the box. I have pressed for this to be reviewed, with the further recent complications of the whole industry being impacted by the tightening of tolerances on contamination by the Chinese Government on all types of recycled material. At the same time there have been moves to eliminate single use plastics even the current Government has made some suggestions that it might consider action. Together with moves from supermarkets to reduce the plastic element of packaging there is uncertainty on what the plastic waste stream would be. As there will need to be considerable investment in facilities to respond to this it is important that this is factored into the future policies of the council. Therefore I will be working with officers to develop the business plans for this much sought after service.

### **Flood Defence**

As we work through the 5 year plan with the Environment Agency I will be working with officers and as the City's Representative on the Regional Flood and Coastal Committee to ensure that all the resources allocated to the city are fully utilised. There will continue to be quarterly updates to my Executive Member Decision Sessions which will include further work by the council to cover the issue of surface water drainage, which has become a key consideration with the impact of climate change on sudden downpours.

I will continue to work with organisations such as Yorkshire Integrated Catchment Solution Programme (iCASP) which looks at spreading best practice on integrated Catchment Plans, natural flood management, and upstream steps which can be delivered to reduce flood risk downstream.

### **Air Quality**

The consultation on the Clean Air Zone for the city will result in a significant amount of work on how this will be delivered and the necessary policies to implement this scheme which would be the first voluntary CAZ in England.

I will continue to support sustainable transport, and following on from the objectives built into the Castle Gateway and York Central developments there will be specific work on the implementation of projects which will improve accessibility for cyclists and pedestrians. I will be working with external organisations, such as the Cycle Pedestrian Forum to ensure

that these new schemes are a driver to improve the infrastructure around the rest of the city. Improvements to the roundabouts on the Ring Road need to improve opportunities for sustainable transport and I shall continue to work for these to be factored into the programme. This will be part of my role on the West Yorkshire Combined Authority.

I am grateful for the officers, councillors and residents who worked hard to increase awareness of Clean Air Day and I will be looking to develop the anti-idling message and how the new traffic light system can help to alleviate the pressure on some of the hotspots of poor air quality.

### **Clean Energy**

The funding to enhance photo-voltaic schemes, and other newable power has already produced additional PVs on council properties, and working with the Green Economy Panel for Leeds City Region I will over the next year be working to produce a greater capacity within the city to become more self-reliant in energy terms.

### **One Planet York**

There are 10 strands for the One Planet York initiative and therefore working with other departments, and external partners I will be working over the next year to develop these. It was important to see the Health and Wellbeing Board taking the lead with this year's annual One Planet York Conference.

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**Economy and Place Scrutiny Committee**

24 July 2018

**Report of the Executive Member for Transport and Planning**

1. I have now had time to settle into this role and am pleased to report on a number of initiatives that are being progressed. In these, I have taken into account our policy to be a “listening Council”.
  - i. *The reversal of the one-way system in Fossgate proved to be successful in reducing traffic, and I approved the permanent Traffic Regulation Order at my decision session in April. Work to improve the roadway, as requested by business owners and others, will be undertaken in due course.*
  - ii. *At the same session, I agreed to the introduction of an Experimental Traffic Regulation Order on Strensall Road, bringing the permitted speed between Towthorpe Cross Roads and Earswick down to 40mph. This had been requested by both Earswick and Strensall Parish Councils and it will be implemented on 23<sup>rd</sup> July.*
  - iii. *At the same session, I agreed to the demolition of the disused fountain in Parliament Street, which has now been done, and of the former toilet block in St Sampson’s Square. While this provoked much comment at the time, little has been said since the replacement of the fountain by new paving, and consultations are taking place to determine what should replace it. I support the view that the Castle Gateway Development, and the replacement of Castle Car Park with a new multi-storey car park in St George’s Field, will provide an opportunity for a new fountain adjacent to York Castle.*
  - iv. *At the same session, I approved the provision of a temporary contract to continue the operation of the York to Holme on*

*Spalding Moor bus service, which had been deregistered by East Yorkshire Motor Services because it was running at a considerable loss. Part of this route runs through North Yorkshire (Selby District) and also through the East Riding of Yorkshire. Both NYCC and ERYC contributed to the subsidy. The contract was awarded to EYMS, who required the lowest subsidy. A recent tendering exercise for the longer term brought in two bids and officers have informed me that the lower bid is within budget; both NYCC and ERCC are expected to increase the amount of support they provide. In view of my former employment in this sector, I ensure that I am not informed of the identity of the bidders during the tender process.*

- v. *At the Annual Parking Review, I accepted proposals for a number of new and revised parking restrictions, and this included “no action” where public opinion was not in favour, and a further consultation with residents for a proposed Residents’ Parking Scheme in Lumley Road. Similar reviews undertaken subsequently include restrictions in Turner Close, Huntington Road, in order to assist the Ambulance Service whose depot is situated there (and which was also modified as a result of public consultation), and a request for a Residents’ Parking Scheme in the Rosedale Street area. In each case, and in line with the Listening Council strategy, I took account of representations from the public and from Ward Councillors.*
  
- vi. *I also agreed to further study being undertaken on the North York Bus Scheme, which is intended to improve reliability on the Haxby Road/ Wigginton Road/ Clarence Street routes; and a revised boundary for the Strensall with Towthorpe Neighbourhood Plan which includes part of the Stockton on Forest Parish area (with that Parish Council’s consent) in order to include the whole of Towthorpe Moor Lane in the area of the Plan.*

- vii. *At last week's Decision Session, I agreed (jointly with the Executive Member for Environment) to progress the introduction of a Dockless Cycle Hire Scheme for York, incorporating many safeguards in response to concerns expressed by Members and others. In particular, further consultation will take place with interested parties, including organisations representing people with mobility impairments, such as York Blind and Partially Sighted Society. Other interested organisations such as the York BID and cycling groups, will also be consulted.*
- viii. *In view of representations from Councillors and others representing villages and conservation areas outside the historic core, I also decided to refer the proposed Street Lighting Policy to the Economy and Place Scrutiny Committee for comment. I also agreed to the Streetscape Strategy and Guidance policy being updated but required it to be brought back for further consideration before it is adopted as policy.*
2. As a proud native of York, my aims for the future are to ensure, as far as possible, that York retains its unique character and is still a City which is attractive for residents, businesses and visitors. While many of the factors making up this ideal are within the remit of other Executive Members, I believe that we must take every opportunity to attract employers and at the same time solve our housing crisis.
3. So far as my own responsibilities are concerned, I accept that we cannot solve the road maintenance problem overnight but realise that repairs and renewals this must be prioritised, especially in view of the recent tragic incident in Derbyshire.
4. In terms of transport, we must be realistic and not expect miracles to be performed where unrestricted access to the City's road network for everyone is simply not possible. We must balance the need for access, for deliveries to commercial premises, for parking and cyclists with the needs of the pedestrian.

5. The matter of City Centre Access has been referred to the Executive in view of the many factors involved, not least the terrorist threat.
6. Where public transport is concerned, I would like to see everyone have access to a reliable bus service, but this has to be set against cost and other options will be investigated if necessary. I applaud the work of Officers who have ensured, over the past few years, that Government funding for zero emission and low emission buses has been secured. More electric buses will enter service in the near future but, again, this cannot happen overnight.
7. Planning is, of course, highly regulated and most decisions are in the hands of the Planning Committees. I took no part in the Local Plan Working Group but strongly supported the need for York to submit its Local Plan within the deadline. I welcome the Castle Gateway and York Station Frontage/Queen Street proposals and, while I realise that York Central is in many ways controversial, I believe that it does give us an opportunity to have a much-needed housing and employment area that can give a real boost to the City's economy.
8. While I do not wish York to become a living museum, I believe that every development must at least be in harmony with the rest of the City. We must take account of the needs of present and future residents while acknowledging the City's past and building upon that.



## Economy and Place Scrutiny Committee

24 July 2018

Report of the Corporate Director of Economy and Place.

### 2017/18 Finance & Performance Outturn Report

#### Summary

1. This report provides details of the 2017/18 outturn position for both finance and performance across the Economy and Place Directorate.

#### Analysis

##### Finance

2. A summary of the services within Economy and Place is shown below:

	Budget £'000	Outturn £'000	Variance £'000
<b>Economy and Place</b>			
Transport	7,724	7,758	+34
Fleet	-21	2	+23
Highways	3,772	3,744	-28
Parking Operations	1,458	1,535	+77
Parking Income	-6,896	-6,952	-56
Waste	10,048	10,071	+23
Public Realm	2,989	3,117	+128
Development Management	471	653	+182
Forward Planning	836	841	+5
Building Control	-28	-24	+4
Land Charges	-62	-70	-8
Environmental Management	562	545	-17
Environmental Health & Licensing	1,269	1,229	-40
Asset and Property Management	-1,692	-1,975	-283
Economic Development	753	560	-193
Emergency Planning	250	246	-4
Management and Support	319	268	-51
<b>TOTAL</b>	<b>21,752</b>	<b>21,548</b>	<b>-204</b>

Note: '+' indicates an increase in expenditure or shortfall in income  
'-' indicates a reduction in expenditure or increase in income

3. The outturn position for Economy & Place is an underspend of £204k, an improvement from the Monitor 3 report. This is primarily due to additional income within commercial property and waste disposal and staff savings across various service areas. These savings offset cost pressures within Waste services and Public realm.
4. Overall income from council car parks was broadly in line with budget. Transactions across the car parks were down by 1.8% compared to 2016/17 whereas income was 4.3% higher. There was a shortfall in Penalty Charge Notice income (£25k) but this was against an increased (additional £75k) income budget due to 2017/18 savings. In addition there were one-off costs associated with the coin upgrade (£26k) along with other additional IT related operational costs (£51k). These overspends were offset by a £105k business rates refund for Marygate car park.
5. There was an overall overspend on Waste Services totalling £23k however there are significant variations within this overall total. There was an overspend (£469k) in waste collection. The additional costs were made up from high sickness levels across the service requiring the need for additional temporary staff. Vehicle costs were also above budget as repairs were higher than expected and led to the need to hire additional vehicles. The operational issues within waste collection also led to a higher than budgeted cost of co-mingled recyclate (£116k). Further work will be completed in 2018/19 to address these cost pressures. There were savings in waste disposal and Household Waste Recycling Centres from the Teckal arrangement (£95k), increased recycling rebate (£340k) and a saving from lower waste PPP costs and Yorwaste loan interest (£167k). Additional costs of £430k were incurred as part of commissioning at Allerton Park prior to service commencement and these were charged to the Waste Reserve in accordance with the budget strategy.
6. The council spent a total of £581k on Winter Maintenance compared to a budget of £400k resulting in a £181k overspend. There were a total of 108 treatments across the network during the year which was a significant increase on the average of 75. The additional expenditure was funded by the higher than forecast income on the

civils trading account from the delivery of an increased level of capital works.

7. There were overspends of £251k on Automatic Number Plate Recognition enforcement, primarily related to the period when warning letters were issued where expenditure was incurred without any corresponding income. There was also an overspend of £174k on CCTV arising from increased staffing cover and failure to meet target for raising external income. For both ANPR and CCTV services growth of £200k was approved in the budget for 2018/19 which will mitigate these pressures going forward. These overspends were offset by mitigating savings from the West Yorkshire Transport Fund levy budget (£103k), £106k saving on concessionary travel due to lower than expected passenger numbers linked to the poor weather, £79k from the use of external/capital funding, additional income from Leeds City Region (£54k) and mitigating savings across road safety activities (£51k)
8. Planning income had been forecast to be below budget for much of the year however there was a significant increase in activity in the final quarter as well as an increase in fees and the outturn was in line with budget. The overspend was primarily due to the costs of the planning inquiries for British Sugar (£130k) and Clifford's Tower (£30k).
9. The staffing review across Policy teams and Economic Growth resulted in vacancies within the team for much of the year. As part of the restructure future years savings were delivered early resulting in an overall underspend of £193k.
10. A number of other minor variations make up the overall directorate position.

### **2018/19 Update**

11. The 2018/19 budget agreed in February 2018 provided for significant growth in adults services budgets and makes proper provision for all known cost increases. This, combined with a track record of effective budget management, gives confidence in the councils future financial stability. This financial stability, and in particular the underspend from 2017/18, allows the council to invest in key priority areas. The budget for 2018/19, both revenue and capital, already provides for investment in key services. The Executive paper now makes further proposals to invest in some other key front line services, areas we know from previous consultations that residents view as high priority.

The following paragraphs outline the investment areas within Economy and Place to deliver significant front line priorities.

**Capital Carried Forward for Highway Repair**

12. Recognising that the recent severe winter with higher than average freeze thaw events has had a negative effect on the road surface in general, it is proposed to bring forward £1m from the 2019/20 budget to invest in a larger programme of resurfacing to the worst roads in the city. The roads that will be addressed will be determined in the usual manner by the Director of Economy and Place.

**Footpath Repairs £100k**

13. A similar programme of additional work to the reserve schemes on the resurfacing of footpaths of £100,000. The footpaths that will be addressed will be determined in the usual manner by the Director of Economy and Place.

**Additional pothole team £250k**

14. This would focus on the emergency element of road maintenance ensuring both emergency temporary repair as well as programme of more permanent pot-hole repair is prioritised. This will increase the funds available for basic maintenance and potholes from £832k to £1,072k. This will double the amount of permanent repairs that take place across the city and speed up the tackling of the current backlog.

**Enforcement £50k**

15. Ensuring our streets are safe particularly for the most vulnerable in our community is a priority. As such this investment will see a focus on enforcement around inconsiderate and dangerous parking around schools. The parking on grass verges around the city is a frustration for many, whilst members recognise the work undertaken by scrutiny that this is not easy this officer will also work with the police and identify locations issuing warnings.

**Pride in York CYC Direct – £100k**

16. In a year where we are celebrating the horticultural history of the city the Council also needs to play its part, this fund will increase the number of floral displays for next spring and fund new replacement “Welcome to York” signs at key gateways.

**Street Cleaning / Litter Picking - £136k**

17. Given the impending changes to limit vehicles in the city centre during foot street hours the way the Council maintains and cleans the city centre needs to change, but also recognising that getting the

basics of a clean and smart city is crucial to the success and appeal of York. Investing additional resource will see two additional street cleaners with pedestrian mechanised barrows. An additional member of staff will also be employed to support the above programme to ensure we keep on top of litter bin emptying in the city.

**Economic Development District Shopping Districts (£75k)**

18. The administration agreed to a capital budget of £100k from the Economic Infrastructure Fund to support Economic Growth within the shopping districts of Haxby and Acomb. Following discussions with the Executive Member it has become apparent that the majority (£75k) of proposed funding of grants to businesses in the areas are not capital. It would be possible to fund this work from the underspend and transfer the capital into the City Centre Access budgets.

**Remove Charges for recycling boxes - £20k**

19. The charge for replacement recycling boxes is a frustration for residents and does not incentivise recycling. It is therefore proposed that when residents ring to request a recycling box they are given an option to pay and have it delivered or they can collect for free. The number of free boxes will be limited to a maximum of two per year.

**Performance Update**

20. The 2017/18 scorecard for Economy and Place is attached at Annex 1. Other key performance information is included in the following paragraphs.
21. In 2017, a National Highways and Transport survey took place to collect public perspectives on, and satisfaction with, Highway and Transport Services in Local Authority areas. It is a unique, standardised, collaboration between Highway Authorities across the UK enabling comparison, knowledge sharing and the potential to improve efficiencies by sharing good practice. York scores particularly well against its regional comparator group in key benchmark indicators such as pavements and footpaths (63% locally against 58% regionally); cycle routes and facilities (64% locally against 51% regionally), road safety (63% locally against 57% regionally) and the management of roadworks (57% locally against 52% regionally). York scores poorly against its regional comparator group in key benchmark indicators for traffic levels and congestion (41% locally against 46% regionally) and ease of access for people with disabilities (65% locally against 66% regionally).

22. The latest Talkabout survey showed that respondents believe that the council was doing well in conserving York's heritage and helping to reduce household waste but panellists thought that the Council and partners could do more to improve the quality of streets/public spaces.
23. The amount of landfill waste has reduced from 12,140 tonnes in Q2 to 11,540 tonnes in Q3. The residual waste per household has also reduced from 140kg per household in Q2 to 130kg per household in Q3. 46% of household waste was recycled or composted in Q3 (a slight decrease on the 47% recycled during the same period in 2016/17 but an increase from 44% in 2015/16). Figures for Q4 2017-18 will be available in July 2018.
24. Figures from Defra show that in 2016-17, 43.7% of household waste was recycled in England with York having a slightly higher recycling rate at 44%. A report by the BBC highlighted that half of local authorities recycled a lower proportion of household waste in 2016-17 than in 2011-12 and the UK overall is likely to miss its target of recycling 50% of household rubbish by 2020, although recycling had still quadrupled compared with 10 years ago.
25. In April 2017, the median gross weekly earnings for full-time resident employees in York were £519.30, up 2.2% from £508.10 in 2016. Since the economic downturn of 2008 to 2009, growth has been fairly steady, averaging approximately 1.1% per year between 2009 and 2017. The 2.2% growth seen this year is a welcome increase however weekly earnings, adjusted for inflation, actually decreased by 0.4% compared with 2016 (the Consumer Prices Index including owner occupiers' housing costs (CPIH) rose by 2.6% in the year to April 2017).
26. This mirrors the National picture as Great Britain gross weekly earnings also increased by 2.2% (£552.70 from £540.90) but regional earnings only increased by 0.8% (before inflation) (£502.30 from £498.30). In the region Leeds has the highest median gross weekly pay of £536.60 (up 1.65% before inflation) and Hull has the lowest £447.80 (down 0.9% before inflation).
27. Figures from the Office for National Statistics showed there were 285 JSA claimants in York in March 2018 which is a decrease of 5 from the previous month and a decrease of 340 from March 2017. The claimant count for York represents 0.2% of the working population, which is lower than both the regional and national figures of 1.4% and 1% respectively in March 2018. The recent figures also highlight

a fall of 70 in the youth unemployment count since March 2017. The youth unemployment figure of 0% is lower than both the regional and national figures of 1.2% and 1% respectively.

28. The JSA figures should be viewed in the context of the number of people receiving Universal Credit in York increasing from 2,912 in February to 3238 in March. Of these, there were 1,767 claimants in March who were not in employment.
29. Data released by the Department of Work and Pensions is published 6 months in arrears and the latest data relates to August 2017. The total number of claimants for either Income Support or Employment Support Allowance in York is 6,030 which is a decrease of 290 from May 2017. The claimant count represents 4.4% of the working population which is lower than both the regional and national figures of 8.2% and 7.3% respectively. Although these figures are the lowest in the region, due to the changes in the benefits system some of the data is transitional. The introduction of Universal Credit, for example, means that some people are still in the process of transitioning over.
30. Additional homes figures for the 2017/18 financial year will be available in June 2018. The latest available figures show that at the end of September 2017, York's housing market was looking healthy with 1,036 net additional homes completed. Of these additional homes, 61.5% were a result of off campus privately managed student accommodation schemes which comprised the privately managed developments at St Josephs' Convent Lawrence Street, St Lawrence WMC and 2-14 George Hudson Street. The remaining 35.8% of net additional homes resulted from traditional housing sites of which phase II of the Hungate Development Site provided a total of 195 completions.
31. There were also 928 net housing consents granted of which 91.9% were the result of traditional housing consents which represents a return to higher level of residential approvals following a decline experienced during 2016/17. Of these consents approvals, an increase to the Hungate Development Site capacity, The Cocoa Works, Haxby Road and York Barbican, Paragon Street account for the major part of the overall approvals.
32. The Housing Secretary has announced that two York bids to the Housing Infrastructure Fund totalling £67 million have progressed to the final stage of the process. The two new developments are a key part of the city's Local Plan. At York Central, a grant would help pay for the access road and complex infrastructure and at Clifton Gate,

the bid would fund access works and improvements including an upgrade to the Clifton Moor roundabout, new access roads to the site, a subway for pedestrians and cyclists and a pedestrian bridge leading into the site.

33. The Council continues to host and facilitate One Planet York (OPY) – a growing network of over 60 businesses and organisations backing the vision of a sustainable, resilient and collaborative city – with an inclusive economy, strong community and healthy environment. The One Planet York city scorecard will be refreshed in April 2018 as the latest results from the Grant Thornton Vibrant Economy Index are published. The scorecard provides an integrated picture of city performance towards an inclusive economy, strong community and healthy environment.
34. Proposals to further improve air quality in York by reducing bus emissions and decreasing stationary vehicle engine idling are to be considered. Proposals include a consultation on a bus-based Clean Air Zone (CAZ) for York in 2020 along with an improved minimum ultra-low emissions standard for local bus services to be specified on any new council contracts. Feasibility studies on low emission zones, low emission buses and on anti-idling were submitted to support the proposals which were approved in principle by the third Air Quality Action Plan (AQAP3) adopted in December 2016.

### **Implications**

35. There are no financial, human resources, equalities, legal, crime & disorder, information technology, property or other implications associated with this report.

### **Risk Management**

36. The report provides Members with updates on finance and service performance and therefore there are no significant risks in the content of the report.

### **Recommendations**

37. As this report is for information only, there are no recommendations.

Reason: To update the scrutiny committee of the latest finance and performance position.

**Author:**

**Patrick Looker**  
**Finance Manager**  
Tel: 551633

**Chief Officers responsible for the report:**

Neil Ferris  
Corporate Director of Economy and Place

**Report  
Approved**



**Annex**

Annex 1 – Scrutiny Performance Scorecard

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			Previous Years			2017/2018								
			2015/2016	2016/2017	2017/2018	Q1	Q2	Q3	Q4	Target	Polarity	DOT		
Chan	Code	Description	Collection Frequency											
Planning and Building Control	OPC00	One Planet Council - All Resources - Total Cost (£)	Annual	NC	-	-	-	-	-	-	-	Up is Bad	◀▶ Neutral	
	CES08	Number of Home Completions (performance against Local Plan)	Quarterly	N/A	N/A	N/A	-	-	-	-	-	Up is Good	◀▶ Neutral	
	CES13	New Homes Built on Previously Developed Land (%) - (YTD)	Quarterly	86.25%	82.33%	91.09%	NC	95.50%	NC	73.70%	-	Up is Good	◀▶ Neutral	
	CES905	% of major applications determined within 13 Weeks (NPI157a)	Quarterly	81.00%	87.00%	89.00%	75.00%	88.00%	72.00%	100.00%	-	Up is Good	◀▶ Neutral	
		Benchmark - National Data	Quarterly	81.00%	87.00%	86.00%	88.00%	88.00%	88.00%	88.00%	-			
		Benchmark - Regional Data	Quarterly	81.00%	92.00%	88.00%	87.00%	86.00%	89.00%	89.00%	-			
	CES910	% of minor applications determined within 8 Weeks (NPI157b)	Quarterly	73.00%	81.00%	76.00%	84.00%	74.00%	69.00%	78.00%	-	Up is Good	◀▶ Neutral	
		Benchmark - National Data	Quarterly	75.00%	85.00%	85.00%	86.00%	84.00%	85.00%	85.00%	-			
		Benchmark - Regional Data	Quarterly	77.00%	86.00%	85.00%	85.00%	86.00%	87.00%	84.00%	-			
	CES911	% of other applications determined within 8 Weeks (NPI157c)	Quarterly	81.00%	91.00%	92.00%	89.00%	82.00%	85.00%	86.00%	-	Up is Good	◀▶ Neutral	
		Benchmark - National Data	Quarterly	84.00%	90.00%	90.00%	93.00%	90.00%	90.00%	90.00%	-			
		Benchmark - Regional Data	Quarterly	88.00%	93.00%	93.00%	91.00%	91.00%	92.00%	91.00%	-			
	CJGE121a	Average House Price	Monthly	£210,085	£241,042	£240,743	£247,072	£242,840	£242,125	£240,743	-	Neutral	◀▶ Neutral	
		Benchmark - National Data	Monthly	£189,901	£227,449	£235,782	£235,584	£225,775	£238,336	£235,782	-			
		Benchmark - Regional Data	Monthly	£121,841	£149,606	£155,251	£156,468	£156,937	£156,781	£155,251	-			
		Regional Rank (Rank out of 15)	Monthly	1	1	1	1	1	1	1	-			
	HM01	Gross Additional Homes Provided - (YTD)	Quarterly	1,171	996	1,336	NC	1,066	NC	270	-	Up is Good	◀▶ Neutral	
	HM03	Net Additional Homes Provided - (YTD)	Quarterly	1,121	977	1,296	NC	1,036	NC	260	-	Up is Good	◀▶ Neutral	
	HM07	Net Housing Consents - (YTD)	Quarterly	680	451	1,104	NC	928	NC	176	-	Up is Good	▲ Green	
	Projects - Large	CORP10L	Large Project - Local Plan	Quarterly	Amber	Amber	Amber	Amber	Amber	Amber	Amber	-	Neutral	◀▶ Neutral
Large Project - York Central			Quarterly	Amber	Amber	Amber	Amber	Amber	Amber	Amber	-	Neutral	◀▶ Neutral	
Large Project - Castle Gateway			Quarterly	Amber	Amber	Amber	Amber	Amber	Amber	Amber	-	Neutral	◀▶ Neutral	
Large Project - Guildhall			Quarterly	Green	Green	Red	Green	Green	Green	Red	-	Neutral	◀▶ Neutral	
Large Project - Outer Ring Road (A1237)			Quarterly	N/A	Amber	Amber	Amber	Amber	Amber	Amber	Amber	-	Neutral	◀▶ Neutral

			Previous Years			2017/2018							
		Collection Frequency	2015/2016	2016/2017	2017/2018	Q1	Q2	Q3	Q4	Target	Polarity	DOT	
		Large Project - Allerton Park (NYCC Managed)	Quarterly	-	Green	Green	Green	Green	Green	Green	-	Neutral	◀▶ Neutral
Public Protection	PP01	% of businesses reporting that contact with officers was helpful	Annual	98.00%	-	-	-	-	-	-	-	Up is Good	◀▶ Neutral
	PP02	% of businesses reporting that they were treated fairly	Annual	95.50%	-	-	-	-	-	-	-	Up is Good	◀▶ Neutral
	PP03	% of businesses reporting that the information provided was useful	Annual	98.10%	-	-	-	-	-	-	-	Up is Good	◀▶ Neutral
	PP04	% of customers who were satisfied with the action taken to resolve their complaint	Quarterly	79.10%	-	-	-	-	-	-	-	Up is Good	◀▶ Neutral
	PP06	% of food premises that are classified as broadly compliant	Quarterly	94.00%	94.25%	93.80%	92.70%	91.20%	94.90%	94.20%	-	Up is Good	◀▶ Neutral
	PP07	% of businesses that were compliant with legislation concerning the illegal use and sale of alcohol and tobacco	Annual	63.20%	-	-	-	-	-	-	-	Up is Good	▼ Red
	Resident and Corporate Surveys	TAP01	% of panel satisfied with their local area as a place to live	Quarterly	NC	89.84%	89.94%	91.23%	NC	89.94%	NC	-	Up is Good
Benchmark - Community Life Survey			Annual	86.00%	78.03%	-	-	-	-	-	-		
Benchmark - LG Inform			Annual	82.60%	80.00%	-	-	-	-	-	-		
% of panel dissatisfied with their local area as a place to live			Quarterly	NC	6.18%	6.29%	6.80%	NC	6.29%	NC	-	Up is Bad	◀▶ Neutral
TAP30		% of panel who think that the council and partners are doing well at improving green spaces	Quarterly	NC	42.80%	37.09%	48.42%	NC	37.09%	NC	-	Up is Good	◀▶ Neutral
		% of panel who think that the council and partners are not doing well at improving green spaces	Quarterly	NC	40.77%	45.12%	36.04%	NC	45.12%	NC	-	Up is Bad	◀▶ Neutral
TAP32		% of panel who think that the council and partners are doing well at improving the quality of streets/public spaces	Quarterly	NC	47.40%	38.26%	43.05%	NC	38.26%	NC	-	Up is Good	◀▶ Neutral
		% of panel who think that the council and partners are not doing well at improving the quality of streets/public spaces	Quarterly	NC	44.00%	52.61%	48.65%	NC	52.61%	NC	-	Up is Bad	◀▶ Neutral
Waste	CES36	Household waste recycled / composted - (YTD)	Quarterly	42.80%	44.00%	-	49.00%	48.00%	46.00%	-	-	Up is Good	◀▶ Neutral
		Benchmark - National Data	Annual	43.00%	-	-	-	-	-	-	-		
		Benchmark - Regional Data	Annual	42.20%	-	-	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	8	-	-	-	-	-	-	-		
	CES48	Missed bins per 100,000 collections - (YTD) (COLI3)	Monthly	45.75	54.64	57.06	64.19	60.12	59.09	57.06	-	Up is Bad	▲ Red



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**Economy and Place Scrutiny Committee****24 July 2018**

Report of the Head of Economic Growth

**Scoping Report on the Economic Health of York City Centre****Summary**

1. This scoping report presents the Economy and Place Scrutiny Committee with information on the economy of York city centre and themes that can be investigated to influence the city centre economy.

**Background**

2. In June 2018 this Committee welcomed the Executive Member for Economic Development and Community Engagement to its meeting and also received a presentation from CYC Head of Economic Growth which updated Members on the Economic Strategy 2016-23.
3. During the meeting Members expressed concerns at the number of empty shops in the city centre, but accepted that addressing this problem was complicated. However, it was agreed that York was doing well against national trends and across the city only three Council-owned properties were currently vacant.
4. A steady stream of high-profile retail failures is focussing national attention on “the future of the high street”. In York, there is a cluster of empty shops in Coney Street which has led to newspaper headlines suggesting that our retail sector is collapsing.
5. However York has one of the lowest vacancy rates in the UK, and a steadily growing tourism industry which is bringing increasing numbers of international visitors to the city. Employment in the city centre remains constant, but there are high numbers of jobs which are relatively low paid, bringing particular challenges to York due to our relatively high cost of living.
6. Amid all the calls on the Council to “do something!” there is little clarity on how we might influence the city centre economy beyond our role as a landlord, a highway authority and a planning authority.

7. The Committee Chair subsequently had a meeting with the Head of Economic Growth and the Assistant Director for Transport, Highways and Environment and agreed it would be useful to undertake a full Committee review of the city centre economy, the immediate problems it is facing and what measures could be taken to resolve them.

### **Options**

8. Members can agree to undertake a full Committee review into the economy of York city centre, or not

### **Proposed Remit**

9. Aim: To understand the economic health of York city centre and where the Council can influence the city centre economy.
10. Objectives:
  - a. To examine all the available evidence about York city centre as a retail location and how this has changed in recent years
  - b. Consider the factors that influence the city centre economy and what role the Council has to play
  - c. Understand the global trends that underpin changes in retail and the city centre environments and how these might affect York
  - d. Identify the Council's priorities with regard to the city centre economy.

### **Timeframe**

11. It is envisaged that the review would be in a position to make recommendations after three meetings to:
  - i. Establish an evidence base – a briefing on the York city centre economy from the Economic Growth Team, existing key reports on city centres and retail space, consideration of York city centre as a location for employment and business growth and how York residents use our city centre;
  - ii. Gather evidence from Make It York, York Business Improvement District and York Retail Forum and consider a retail study being commissioned from the Business Rates Pool fund;

- iii. Consider a report summarising the above and making recommendations on key areas for the Council to focus on supporting a thriving York city centre

### **Consultation**

- 12. The Committee will need to meet representatives from Make It York, York Business Improvement District, York Retail Forum and other relevant city centre partners.

### **Council Plan**

- 13. This report is linked to the Prosperous City for All and A Council That Listens to Residents elements of the Council Plan.

### **Implications**

- 14. There are no implications arising from the recommendations in this report.

### **Risk Management**

- 15. There are no risks attached to the recommendations in this report.

### **Recommendations**

- 16. Members are asked to agree to undertake a full Committee review into the economy of York city centre

Reason: To help the focus on supporting a thriving York city centre

### **Contact Details**

#### **Author:**

Steve Entwistle

Scrutiny Officer

Tel: 01904 554279

[steven.entwistle@york.gov.uk](mailto:steven.entwistle@york.gov.uk)

#### **Chief Officer Responsible for the report:**

Simon Brereton

Head of Economic Growth

Tel 01904 552814

**Report Approved**  **Date** 17/07/2018

**Wards Affected:** Guildhall, Micklegate

**All**

**For further information please contact the author of the report**

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**Economy & Place Scrutiny Committee - Draft Workplan 2018-19**

26 June 2018	<ol style="list-style-type: none"> <li>1. Attendance of Executive Mbr for Economic Development &amp; Comm Engagement – Priorities &amp; Challenges for 2018/19</li> <li>2. Presentation on Economic Strategy Implementation</li> <li>3. Update on Effectiveness of Green Waste Collections</li> <li>4. Work Plan 2018/19</li> </ol>
24 July 2018	<ol style="list-style-type: none"> <li>1. Attendance of Exec Mbr for Environment</li> <li>2. Attendance of Exec Mbr for Transport &amp; Planning</li> <li>3. Year End Finance &amp; Performance Monitoring Report</li> <li>4. Scoping Report on Economy of York city centre</li> <li>5. Work Plan 2018/19</li> </ol>
25 Sept 2018	<ol style="list-style-type: none"> <li>1. Finance &amp; Performance Monitor 1 (Patrick Looker)</li> <li>2. CYC Flood Defences Action Plan – Biannual Update (Steve Wragg &amp; Environment Agency)</li> <li>3. Work Plan 2018/19</li> </ol>
28 Nov 2017	<ol style="list-style-type: none"> <li>1. Make It York Bi-annual Update</li> <li>2. Finance &amp; Performance Monitor 2</li> <li>3. Work Plan 2018/19</li> </ol>
29 Jan 2019	<ol style="list-style-type: none"> <li>1. CYC Flood Defences Action Plan – Biannual Update</li> <li>2. Work Plan 2018/19</li> </ol>
19 March 2019	<ol style="list-style-type: none"> <li>1. Finance &amp; Performance Monitor 3</li> <li>2. Update Report from the Managing Director of BID</li> <li>3. Work Plan 2018/19</li> </ol>

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